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Monday, June 28, 2004

**Part XLVII** 

## **Consumer Product Safety Commission**

Semiannual Regulatory Agenda

#### CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

#### CONSUMER PRODUCT SAFETY COMMISSION

#### 16 CFR Ch. II

#### Semiannual Regulatory Agenda

AGENCY: Consumer Product Safety Commission.

ACTION: Semiannual regulatory agenda.

**SUMMARY:** In this document, the Commission publishes its semiannual regulatory flexibility agenda. In addition, this document includes an agenda of regulatory actions the Commission expects to be under development or review by the agency during the next year. This document meets the requirements of the Regulatory Flexibility Act and Executive Order 12866.

**DATES:** The Commission welcomes comments on each subject area of the agenda, particularly from small entities. Written comments concerning the agenda should be received in the Office of the Secretary by July 30, 2004.

ADDRESSES: Comments on the regulatory flexibility agenda should be mailed to the Office of the Secretary, Consumer Product Safety Commission, Washington, DC 20207-0001; telephone (301) 504-7923, or delivered to the Office of the Secretary, Room 502, 4330 East-West Highway, Bethesda, Maryland 20814-4408. Comments should be captioned "Regulatory Flexibility Agenda." Comments may also be filed by telefacsimile to (301) 504-0127, or by e-mail to cpsc-os@cpsc.gov.

#### FOR FURTHER INFORMATION CONTACT: For

further information on the agenda in general, contact Lowell Martin, Office of the General Counsel, Consumer Product Safety Commission, Washington, DC 20207-0001, telephone (301) 504-7628. For further information regarding a particular item on the agenda, consult the individual listed in the column headed "Contact" for that particular item.

SUPPLEMENTARY INFORMATION: The Regulatory Flexibility Act (RFA) (5 U.S.C. 601-612) contains several provisions intended to reduce unnecessary and disproportionate regulatory requirements on small businesses, small governmental organizations, and other small entities. Section 602 of the RFA (5 U.S.C. 602) requires each agency to publish twice each year a regulatory flexibility agenda containing a brief description of the subject area of any rule expected to be proposed or promulgated that is likely to have a "significant economic impact" on a "substantial number" of small entities. The agency must also provide a summary of the nature of the rule, and a schedule for acting on each rule for which the agency has issued a notice of proposed rulemaking.

The regulatory flexibility agenda is also required to contain the name and address of the agency official knowledgeable about the items listed. Further, agencies are required to provide notice of their agendas to small entities and to solicit their comments by direct notification, or by inclusion in publications likely to be obtained by such entities.

Additionally, Executive Order 12866 requires each agency to publish twice each year a regulatory agenda of regulations under development or review during the next year, and states that such an agenda may be combined with the agenda published in accordance with the RFA. The regulatory flexibility agenda published below lists the regulatory activities expected to be under development or review during the next 12 months. It includes all such activities, whether or not they may have a significant economic impact on a substantial number of small entities. This agenda also includes regulatory activities that appeared in the December 2003 agenda that have been completed by the Commission prior to publication of this agenda.

The agenda contains a brief description and summary of each regulatory activity, including the objectives and legal basis for each; an approximate schedule of target dates, subject to revision, for the development or completion of each activity, and the name and telephone number of a knowledgeable agency official concerning particular items on the agenda. All agency contacts have the same address: Consumer Product Safety Commission, Washington, DC 20207-0001.

Dated: May 10, 2004

#### **Todd Stevenson**,

Secretary, Consumer Product Safety Commission.

Consumer Product Safety Commission—Prerule Stage

Sequence Number	Title	Regulation Identifier Number
3858	Flammability Standard for Upholstered Furniture	3041–AB35
3859	Proposed Standard To Address Open-Flame Ignition of Mattresses/Bedding	3041–AC02
3860	Petition PP 03-1 Requesting an Amendment To Child-Resistance Testing Pass/Fail Criterion for Unit Dose Pack- aging	3041–AC17
3861	Petition HP 04-2 Requesting Ban of Sulfuric Acid Drain Openers for Consumer Use	3041–AC23

#### Consumer Product Safety Commission—Long-Term Actions

Sequence Number	Title	Regulation Identifier Number
3862	Amendment of Safety Regulations for Cribs	3041–AB67
3863	Amendment of the Standard for the Flammability of Clothing Textiles	3041–AB68
3864	Portable Bed Rails	3041–AB91

#### Consumer Product Safety Commission—Long-Term Actions (Continued)

Sequence Number	Title	Regulation Identifier Number
3865	Petition CP 02-01 Requesting a Rule Adopting ASTM F400, Safety Standard for Lighters as a Consumer Product	
	Safety Standard Proposed Rule on Baby Bath Seats	3041–AC01
3866	Proposed Rule on Baby Bath Seats	3041–AC03
3867	Test Method for Determining Applicability of Cautionary Labeling and Child-Resistant Packaging to Hydrocarbon- Containing Products in Spray Packaging	3041–AC05
3868	Petition CP 02-3 Requesting a Standard for Hunting Tree Stands and a Ban of Waist Belt Restraints Used With Hunting Tree Stands	3041–AC07
3869	Petition CP 03-1/HP 03-1 Requesting a Standard for Bunk Bed Corner Posts	3041-AC10
3870	Petition CP 02-4/HP 02-1 Requesting a Ban of All-Terrain Vehicles That Are Sold for the Use of Children Under 16 Years Old	3041–AC11
3871	Possible Special Packaging Standard for Household Products Containing Hydroxides	3041–AC12
3872	Petition CP 03-3 Requesting the Labeling of Weightlifting Bench Press Benches To Reduce or Prevent Deaths Due to Asphyxia/Anoxia	3041–AC18
3873	Petition CP 03-2 Requesting Performance Standards for a System To Reduce or Prevent Injuries from Contacting the Blade of a Table Saw	3041–AC19
3874	Protection of Human Subjects; Technical Amendments	3041–AC21
3875	Petition CP 04-1/HP 04-1 Requesting Mandatory Fire Safety Standards for Candles and Candle Accessories	3041–AC22

#### Consumer Product Safety Commission—Completed Actions

Sequence Number	Title	Regulation Identifier Number
3876	Petition HP 00-2 Requesting a Rule Declaring Natural Rubber Latex a Strong Sensitizer	3041–AB88
3877	Safety Standard for Cigarette Lighters; Adjusted Customs Value for Cigarette Lighters.	3041–AC24

#### **Consumer Product Safety Commission (CPSC)**

#### 3858. FLAMMABILITY STANDARD FOR UPHOLSTERED FURNITURE

**Priority:** Economically Significant. Major under 5 USC 801.

**Legal Authority:** 15 USC 1191, Flammable Fabrics Act

#### CFR Citation: 16 CFR 1640

#### Legal Deadline: None

Abstract: On June 15, 1994, the Commission published an advance notice of proposed rulemaking (ANPRM) to begin a proceeding for development of a flammability standard to address risks of death, injury, and property damage from fires associated with ignition of upholstered furniture by small open-flame sources such as matches, lighters, or candles. The CPSC staff conducted research and developed a draft flammability performance standard. The draft standard was first presented to stakeholders at a 1996 ASTM voluntary standards meeting. The staff also worked with industry

and voluntary standards groups to develop possible alternatives to a federal rule.

In 1998, the Commission held a public hearing to gather additional information beyond that available to the agency on the potential toxicity, health risks, and environmental effects associated with flame-retardant chemicals that might be used to meet a standard. In CPSC's 1999 appropriations legislation, Congress directed the Commission to contract with the National Academy of Sciences (NAS) for an independent study of potential health hazards associated with the use of flame retardant chemicals that might be used in upholstered furniture fabrics to meet a CPSC standard. The final NAS report was published in July 2000. The report concluded that of 16 flame-retardant chemicals reviewed, 8 could be used in upholstered furniture fabrics without presenting health hazards to consumers.

In 2002, the staff held a public meeting to receive any new technical information and recommendations from interested parties on the project. In 2003, the staff forwarded a package to the Commission analyzing the information received at the meeting, and a package recommending that the Commission expand its proceeding to cover both small open flame and cigarette ignition risks. On October 17, 2003, the Commission voted to issue a new ANPRM to include both small open flame and cigarette ignition risks in the proceeding.

#### **Timetable:**

Action	Date	FR Cite
ANPRM	06/15/94	59 FR 30735
ANPRM Comment Period End	08/15/94	
Staff Briefing of Commission on NPRM	12/18/97	

#### Prerule Stage

Action	Date	FR Cite
Commission Voted To Defer Action Pending Results of Toxicity Hearing	03/02/98	
Commission Hearing May 5 & 6, 1998 on Possible Toxicity of Flame Retardant Chemicals	03/17/98	63 FR 13017
NAS Study Completed (Required by Congress)	07/10/00	
Staff Sent Briefing Package to Commission	11/01/01	
Meeting Notice	03/20/02	67 FR 12916
Staff Held Public Meeting	06/18/02	
Second Day of Public Meeting	06/19/02	
Staff Sent Analysis of Information From Public Meeting to the Commission	02/06/03	
Staff Sent Regulatory Options to Commission	07/12/03	
Notice of September 24 Public Meeting	08/27/03	68 FR 51564
Commission Decision	10/17/03	
ANPRM	10/23/03	68 FR 60629
ANPRM Comment Period End	12/22/03	
Staff Sends Briefing Package to Commission	10/00/04	

#### Regulatory Flexibility Analysis Required: Undetermined

#### **Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Dale R. Ray, Project Manager, Consumer Product Safety Commission, Directorate for Economic Analysis, Washington, DC 20207 Phone: 301 504–7704 Email: dray@cpsc.gov

**RIN:** 3041–AB35

#### 3859. PROPOSED STANDARD TO ADDRESS OPEN-FLAME IGNITION OF MATTRESSES/BEDDING

Priority: Substantive, Nonsignificant

**Legal Authority:** 15 USC 1193, Flammable Fabrics Act

**CFR Citation:** Not Yet Determined

#### Legal Deadline: None

**Abstract:** In 1995, the Commission staff began a project on mattress fires. Subsequent to that, the Commission

docketed two petitions from the Children's Coalition for Fire-Safe Mattresses, FP 00-1 and FP 00-2, requesting certain standards to address the open flame ignition hazard with mattresses/bedding. On October 2, 2001, the Commission voted to grant these two petitions and issue an advance notice of proposed rulemaking (ANPRM) addressing this mattress flammability hazard. The Commission published an ANPRM in the Federal Register on October 11, 2001, that requested comments on a rulemaking proceeding that could result in a mandatory flammability standard addressing open flame ignition of mattresses/bedding. The staff will address public comments on the ANPRM and prepare a briefing package for Commission consideration with a draft proposed rule for mattresses. The briefing package will also address the public comments suggesting that the Commission issue an ANPRM to address the flammability of bedding.

#### Timetable:

Action	Date	FR Cite
ANPRM	10/11/01	66 FR 51886
ANPRM Comment Period End	12/10/01	
Staff Sends Briefing Package to Commission	10/00/04	

#### Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Margaret L. Neily, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7530 Email: mneily@cpsc.gov

Related RIN: Related to 3041–AB89

RIN: 3041–AC02

#### 3860. PETITION PP 03–1 REQUESTING AN AMENDMENT TO CHILD-RESISTANCE TESTING PASS/FAIL CRITERION FOR UNIT DOSE PACKAGING

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1471, Poison Prevention Packaging Act

#### **Prerule Stage**

**CFR Citation:** Not Yet Determined **Legal Deadline:** None

Abstract: The Healthcare Compliance Packaging Council (HCPC) requests that the Commission amend the regulatory definition of a child-resistance test failure for unit dose, i.e., nonreclosable, packaging under the Poison Prevention Packaging Act, 15 U.S.C. 1471-1476. Specifically, the HCPC requests that the Commission eliminate the current criterion related to the toxicity of the substance to be packaged and define a unit dose packaging failure to be a child gaining access to more than eight individual unit doses. The staff is reviewing available information and the 18 comments received and will prepare a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	05/12/03	
Notice	06/16/03	68 FR 35614
Comment Period End	08/15/03	
Staff Sends Briefing Package to	07/00/04	
Commission		
Commission Decision	To Be	Determined
Regulatory Flexibility Analysis		

**Regulatory Flexibility Analysis Required:** Undetermined

#### **Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Suzanne Barone Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7256 Email: sbarone@cpsc.gov

**RIN:** 3041–AC17

#### 3861. • PETITION HP 04–2 REQUESTING BAN OF SULFURIC ACID DRAIN OPENERS FOR CONSUMER USE.

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

Unfunded Mandates: Undetermined

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

CFR Citation: Not Yet Determined

#### Legal Deadline: None

**Abstract:** Mr. Michael Fox requests that the Commission issue a ban on sulfuric

**Prerule Stage** 

#### CPSC

acid drain openers (SADOs) for use by consumers or, in the alternative, that the Commission require that SADOs for consumers "be packaged in one-shot containers" and be limited to a maximum sulfuric acid concentration of 84 percent. The request was docketed as a petition for rulemaking on April 1, 2004. A notice requesting comment on the petition was published in the Federal Register on May 5, 2004. The comment period closed on July 6, 2004. CPSC staff will prepare a briefing package for Commission consideration as to whether to grant, deny, or defer action on the petition.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	04/01/04	
Notice	05/05/04	69 FR 25069
Comment Period End	07/06/04	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

Government Levels Affected: None

Federalism: Undetermined

Agency Contact: Kristina Hatlelid, Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7254 Email: khatlelid@cpsc.gov

RIN: 3041-AC23

#### Long-Term Actions

#### **Consumer Product Safety Commission (CPSC)**

#### 3862. AMENDMENT OF SAFETY REGULATIONS FOR CRIBS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553, Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

**CFR Citation:** 16 CFR 1508; 16 CFR 1509

#### Legal Deadline: None

Abstract: On December 16, 1996, the Commission published an advance notice of proposed rulemaking (ANPRM) to begin a proceeding that could result in amendment of the safety regulations for full-size and non-fullsize cribs, 16 CFR parts 1508 and 1509. Among the regulatory alternatives under consideration is amendment of the regulations to add tests to assure that slats will not disengage from the side panels of cribs. The Commission began this proceeding after considering information about incidents in which crib slats disengaged from the side panels of cribs, creating a risk that children may become entrapped between the remaining slats or fall out of the crib. At the urging of CPSC staff, in April 1999, the voluntary standard for cribs designated, "Specification for Full Size Baby Cribs (ASTM F1169-99)," and published by ASTM International was revised to include performance requirements for crib slats. The Commission will consider written comments received in response to the ANPRM, and assessthe adequacy of and conformance with the voluntary standard before deciding whether to continue the proceeding by publication

of a notice of proposed rulemaking, or terminate further proceedings.

#### Timetable:

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Action	Date	FR Cite
Staff Recommended Revisions to Voluntary Standard	09/30/96	
ANPRM	12/16/96	61 FR 65996
ANPRM Comment Period End	02/14/97	
Revisions to Voluntary Standard Approved	04/10/99	
Voluntary Certification Program Begins	03/01/00	
Staff Began Monitoring Adequacy of and Conformance with Revised Voluntary Standard	03/27/01	
Staff Completes Monitoring Adequacy and Conformance	To Be	Determined
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

#### **Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Patricia L. Hackett, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7577 Email: phackett@cpsc.gov

RIN: 3041-AB67

#### 3863. AMENDMENT OF THE STANDARD FOR THE FLAMMABILITY OF CLOTHING TEXTILES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1191, Flammable Fabrics Act

CFR Citation: 16 CFR 1610

#### Legal Deadline: None

Abstract: The Standard for the Flammability of Clothing Textiles prohibits the manufacture, importation, or sale of clothing and fabrics and related materials intended for use in clothing, which are dangerously flammable because of rapid and intense burning. The standard prescribes the apparatus, procedure, and criteria to be used for testing to determine compliance with that standard. The standard was made mandatory by the Flammable Fabrics Act of 1953 (Pub. L. 83-88, 67 Stat. 111; June 30, 1953). Some of the equipment and procedures specified by the standard, particularly those for laundering and cleaning of test specimens, have become obsolete, unavailable, or unrepresentative of current practices. The staff prepared a briefing package describing modifications of the standard that may be needed to assure that the test in the standard is conducted with equipment and procedures representative of conditions to which garments currently are exposed. After consideration of the briefing package, the Commission decided to begin a proceeding for amendment of the standard. An advance notice of proposed rulemaking was published in the Federal Register on September 12, 2002. The staff is

reviewing public comments and will develop proposed amendments for Commission consideration.

#### Timetable:

Action	Date	FR Cite
Staff Sent Briefing Package to Commission	06/11/02	
<b>Commission Decision</b>	08/28/02	
ANPRM	09/12/02	67 FR 57770
ANPRM Comment Period End	11/12/02	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Margaret L. Neily, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7530

Email: mneily@cpsc.gov

RIN: 3041-AB68

#### 3864. PORTABLE BED RAILS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1261, Federal Hazardous Substances Act

#### **CFR Citation:** Not Yet Determined

#### Legal Deadline: None

Abstract: The Commission is considering whether certain portable bed rails present an unreasonable risk of injury that should be regulated. A portable bed rail is a device intended to be installed on an adult bed to prevent a child from falling out of the bed. Such bed rails may be constructed in a manner that allows children to become entrapped between the portable bed rail and the bed. This entrapment can result in serious injury or death. The ASTM standard for bed rails has been revised and staff will evaluate the adequacy of, and conformance to, the revised standard. Following this evaluation, the Commission staff will prepare a briefing package for Commission consideration as to whether to continue the rulemaking.

#### Timetable:

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Action	Date	FR Cite
Staff Sent Briefing Package to Commission	06/28/00	
Commission Decision	09/21/00	
ANPRM	10/03/00	65 FR 58968
ANPRM Comment Period End	12/04/00	
Staff Sent Briefing Package to Commission	10/01/01	
Commission Decision	10/30/01	
Staff Evaluates Conformance to Voluntary Standard	To Be	Determined
Staff Sends Briefing Package to Commission	To Be	Determined
Regulatory Flexibi	litv Analy	/sis

### **Required:** Undetermined

**Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Patricia L. Hackett, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7577 Email: phackett@cpsc.gov

RIN: 3041–AB91

#### 3865. PETITION CP 02–01 REQUESTING A RULE ADOPTING ASTM F400, SAFETY STANDARD FOR LIGHTERS AS A CONSUMER PRODUCT SAFETY STANDARD

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2058, Consumer Product Safety Act

CFR Citation: Not Yet Determined

#### Legal Deadline: None

**Abstract:** A petition from the Lighter Association, Inc. requests that the Commission issue a rule adopting an ASTM voluntary standard for lighters as a consumer product safety standard. The voluntary standard contains numerous safety requirements for cigarette lighters. On January 17, 2002, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested persons. The comment period closed on March 18, 2002. The Lighter Association submitted supplemental

#### Long-Term Actions

information in support of the petition on November 19, 2002. The staff is reviewing all information received and is preparing a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	12/26/01	
Notice	01/17/02	67 FR 2420
Comment Period End	03/18/02	
Staff Sent Briefing Package to Commission	05/27/04	
<b>Commission Decision</b>	То Ве	Determined

Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Rohit Khanna, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7546 Email: rkhanna@cpsc.gov

**RIN:** 3041–AC01

#### 3866. PROPOSED RULE ON BABY BATH SEATS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Unfunded Mandates:** Undetermined

**Legal Authority:** 15 USC 1261, Federal Hazardous Substances Act

**CFR Citation:** Not Yet Determined

Legal Deadline: None

Abstract: An advance notice of proposed rulemaking (ANPRM), published in the Federal Register on August 1, 2001, requested comments on a rulemaking proceeding that could result in a mandatory rule addressing baby bath seats. These are consumer products used to hold an infant in a bathtub while the child is being bathed. The Commission voted to publish the ANPRM and proceed with rulemaking after considering the staff's analysis of available data and information provided by the petitioners, the Consumer Federation of America, and other consumer groups who requested that the Commission ban baby bath seats and bath rings. The staff briefed the Commission on July 28, 2003, and the Commission received oral comments from the public on the same

#### Long-Term Actions

#### CPSC

date. The staff evaluated the comments received at the hearing and sent a briefing package to the Commission. On October 16, 2003, the Commission decided to issue a notice of proposed rulemaking and directed the staff to prepare it for the Commission's consideration. On December 29, 2003, the NPRM was published in the Federal Register. The comment period closed on March 15, 2004. The staff is presently evaluating the comments and monitoring the progress of a revised voluntary standard for bath seats (ASTMF 1967-04) which is expected to be approved in June 2004.

#### Timetable:

Action	Date	FR Cite
ANPRM	08/01/01	66 FR 39692
ANPRM Comment Period End	10/01/01	
Staff Sends Briefing Package to Commission	05/08/03	
Staff Briefed Commission	07/28/03	
Hearing	07/28/03	
Commission Decision	10/16/03	
NPRM	12/29/03	68 FR 74878
NPRM Comment Period End	03/15/04	
Staff Sends Briefing Package to Commission	To Be	Determined
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Regulatory Flexibility Analysis Required: Undetermined

Government Levels Affected: None

Federalism: Undetermined

Agency Contact: Patricia L. Hackett, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7577 Email: phackett@cpsc.gov

**Related RIN:** Related to 3041–AB93

**RIN:** 3041–AC03

#### 3867. TEST METHOD FOR DETERMINING APPLICABILITY OF CAUTIONARY LABELING AND CHILD-RESISTANT PACKAGING TO HYDROCARBON-CONTAINING PRODUCTS IN SPRAY PACKAGING

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1471, Poison Prevention Packaging Act; 15 USC 1261(p), Federal Hazardous Substances Act CFR Citation: Not Yet Determined

Legal Deadline: None

Abstract: On January 3, 2000, CPSC issued a notice of proposed rulemaking under the Poison Prevention Packaging Act (PPPA) to require child-resistant packaging of prepackaged products that contain liquid hydrocarbons of low viscosity, including aerosol/trigger/pump packaged products (spray products) that expel product in a stream. The final rule issued on October 25, 2001, covered liquid hydrocarbon-containing products other than these spray products.

Under current CPSC guidance, special cautionary labeling under the Federal Hazardous Substances Act (FHSA) would also be required for most hydrocarbon-containing spray products that expel product as a stream. The staff has now developed a quantitative test method to identify those hydrocarbon-containing spray products that pose an aspiration hazard. The staff is preparing a briefing package for the Commission's consideration that may recommend using this test method to determine applicability of the FHSA special cautionary labeling and PPPA child-resistant packaging requirements to spray products that expel product in a stream.

#### **Timetable:**

Action	Date	FR Cite
NPRM	01/03/00	65 FR 93
NPRM Comment Period End	03/20/00	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

#### Government Levels Affected: None

Agency Contact: Suzanne Barone Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7256 Email: sbarone@cpsc.gov

Related RIN: Related to 3041-AB57

RIN: 3041-AC05

#### 3868. PETITION CP 02–3 REQUESTING A STANDARD FOR HUNTING TREE STANDS AND A BAN OF WAIST BELT RESTRAINTS USED WITH HUNTING TREE STANDS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2058(i), Consumer Product Safety Act

#### CFR Citation: None

#### Legal Deadline: None

**Abstract:** A petition from Carol Pollack-Nelson, Ph.D. requests that the Commission issue regulations that would establish a mandatory standard for hunting tree stands to address the risk of falling, and ban waist belt restraints used with the tree stands. On May 1, 2002, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested persons. The staff is preparing a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	04/15/02	
Notice	05/01/02	67 FR 21640
Comment Period End	07/01/02	
Staff Sent Briefing Package to Commission	05/21/04	
<b>Commission Decision</b>	То Ве	Determined
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## Regulatory Flexibility Analysis Required: No

#### Government Levels Affected: None

Agency Contact: Mark Kumagai, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7532 Email: mkumagai@cpsc.gov

RIN: 3041–AC07

#### 3869. PETITION CP 03–1/HP 03–1 REQUESTING A STANDARD FOR BUNK BED CORNER POSTS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1262(j), Federal Hazardous Substances Act; 15 USC 2058(i), Consumer Product Safety Act

**CFR Citation:** Not Yet Determined

#### Legal Deadline: None

**Abstract:** A petition from the Danny Foundation requests that the Commission establish a standard to address an alleged hazard of strangulation posed by bunk bed corner posts. The petitioner asserts that due to the height of bunk beds, corner posts on bunk beds pose a substantial risk to children when the children's clothing, bedding, or other items become caught on the corner posts. On November 8, 2002, the Commission published a notice in the Federal Register to solicit comments on the petition from allinterested persons. The comment period closed on January 7, 2003. On April 13, 2004, the staff sent a briefing package to the Commission on this issue.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	10/23/02	
Notice	11/08/02	67 FR 68107
Comment Period End	01/07/03	
Staff Sends Briefing Package to Commission	04/13/04	
<b>Commission Decision</b>	То Ве	Determined
Regulatory Flovibi	lity Analy	

Regulatory Flexibility Analysis Required: Undetermined

#### Government Levels Affected: None

Agency Contact: Debra L. Sweet, Project Manager, Consumer Product Safety Commission, Directorate for Epidemiology, Washington, DC 20207 Phone: 301 504–7403 Email: dsweet@cpsc.gov

RIN: 3041-AC10

#### 3870. PETITION CP 02–4/HP 02–1 REQUESTING A BAN OF ALL-TERRAIN VEHICLES THAT ARE SOLD FOR THE USE OF CHILDREN UNDER 16 YEARS OLD

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

#### **Unfunded Mandates:** Undetermined

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2056, Consumer Product Safety Act; 15 USC 1261, Federal Hazardous Substances Act

CFR Citation: Not Yet Determined

#### Legal Deadline: None

**Abstract:** A petition from the Consumer Federation of America and several other groups requests that the Commission ban adult-sized fourwheel, all-terrain vehicles (ATVs) that are sold for the use of children under age 16. The petitioners assert that these ATVs pose an unreasonable risk of injury and death to children. In January 2003, the Commission released a risk analysis of ATV use. The Commission held a public hearing on June 5, 2003, in Morgantown, West Virginia. The staff is reviewing available information and preparing a briefing package for Commission consideration.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	09/26/02	
Notice	10/18/02	67 FR 64353
Comment Period End	12/17/02	
Comment Period Extended	12/26/02	67 FR 78776
Comment Period End	03/16/03	
Notice of Public Hearing	04/23/03	68 FR 19975
Public Hearing	06/05/03	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: Elizabeth W. Leland, Project Manager, Consumer Product Safety Commission, Directorate for Economic Analysis, Washington, DC 20207 Phone: 301 504–7706 Email: eleland@cpsc.gov

**RIN:** 3041–AC11

#### 3871. POSSIBLE SPECIAL PACKAGING STANDARD FOR HOUSEHOLD PRODUCTS CONTAINING HYDROXIDES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

Unfunded Mandates: Undetermined

**Legal Authority:** 15 USC 1471, Poison Prevention Packaging Act; 15 USC 1261(p), Federal Hazardous Substances Act

CFR Citation: Not Yet Determined

Legal Deadline: None

**Abstract:** Sodium and potassium hydroxide are caustic substances found in many household products. In addition to sodium and potassium

#### Long-Term Actions

hydroxide, other hydroxides, such as calcium, lithium, and ammonium hydroxide are also found in consumer products. There are numerous reports of injuries, ranging from minor irritation to second degree burns of the oral cavity, esophagus, eyes, and skin resulting from exposure to these products. Because of the potential for injury to children, household substances in dry forms containing 10 percent or more by weight of free or chemically unneutralized sodium and/or potassium hydroxide, and all other household substances containing 2 percent or more by weight of free or chemically unneutralized sodium and/or potassium hydroxide currently require child-resistant packaging under the Poison Prevention Packaging Act.

Based upon new injury and toxicity information, the staff is considering whether to recommend: (1) requiring special packaging for all hydroxides, and(2) decreasing the percentage of hydroxide for special packaging to be required. The staff is preparing a briefing package for Commission consideration.

#### Timetable:

Action	Date	FR Cite
Staff Sends Briefing Package to	To Be	Determined
Commission		

#### Regulatory Flexibility Analysis Required: Undetermined

#### **Government Levels Affected:** Undetermined

Federalism: Undetermined

Agency Contact: John W. Boja, Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7300 Email: jboja@cpsc.gov

RIN: 3041-AC12

#### 3872. PETITION CP 03–3 REQUESTING THE LABELING OF WEIGHTLIFTING BENCH PRESS BENCHES TO REDUCE OR PREVENT DEATHS DUE TO ASPHYXIA/ANOXIA

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2051, Consumer Product Safety Act

**CFR Citation:** Not Yet Determined

Long-Term Actions

#### CPSC

#### Legal Deadline: None

**Abstract:** V. Patteson Lombardi, Ph.D., requests that the Commission issue a rule requiring a warning label on both uprights of weightlifting bench press benches. He asserts that the labeling is necessary to reduce or eliminate deaths due to asphyxia/anoxia caused by being trapped under a bench press barbell. The staff is reviewing available information and will prepare a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	06/24/03	
Notice	07/18/03	68 FR 42692
Comment Period End	09/16/03	
Staff Sent Briefing Package to Commission	05/13/04	
Commission Decision	To Be	Determined

Regulatory Flexibility Analysis Required: Undetermined

#### Government Levels Affected: None

Federalism: Undetermined

Agency Contact: Timothy P. Smith, Project Manager, Consumer Product Safety Commission, Division of Human Factors, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7691 Email: tsmith@cpsc.gov

RIN: 3041-AC18

#### 3873. PETITION CP 03–2 REQUESTING PERFORMANCE STANDARDS FOR A SYSTEM TO REDUCE OR PREVENT INJURIES FROM CONTACTING THE BLADE OF A TABLE SAW

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2051, Consumer Product Safety Act

**CFR Citation:** Not Yet Determined

#### Legal Deadline: None

**Abstract:** Messrs. Fanning, Fulmer, and Gass, et al., petitioned the Commission to issue a rule prescribing performance standards for a system to reduce or prevent injuries from contacting the blade of a table saw. The staff is reviewing comments received and will prepare a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	06/10/03	
Notice	07/09/03	68 FR 40912
Comment Period Extended	09/05/03	68 FR 52753
Comment Period End	11/07/03	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

Government Levels Affected: None

Federalism: Undetermined

Agency Contact: Caroleene Paul, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207 Phone: 301 504–7540 Email: cpaul@cpsc.gov

**RIN:** 3041–AC19

#### 3874. • PROTECTION OF HUMAN SUBJECTS; TECHNICAL AMENDMENTS

**Priority:** Substantive, Nonsignificant

**Legal Authority:** 5 USC 301; 42 USC 300v, President's Commission for the Study of Ethical Problems in Medicine and Biomedical and Behavior Research

CFR Citation: 16 CFR 1028

#### Legal Deadline: None

**Abstract:** The Commission is amending its regulations at 16 CFR part 1028 on protection of human subjects to make minor technical corrections. The corrections are necessary to reflect a reorganization at the Department of Health and Human Services (HHS) and to change a footnote to reflect changes already made by HHS to its regulations on protection of human subjects.

#### Timetable:

Action	Date	FR Cite
Staff Sends Briefing Package to Commission	То Ве	Determined
Commission Decision	To Be	Determined

Regulatory Flexibility Analysis Required: No

Small Entities Affected: No

Government Levels Affected: None

Agency Contact: Lori E. Saltzman, M.S., Chair, CPSC's Human Subjects Committee, Consumer Product Safety

#### Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7238 Email: lsaltzman@cpsc.gov

#### RIN: 3041–AC21

#### 3875. • PETITION CP 04–1/HP 04–1 REQUESTING MANDATORY FIRE SAFETY STANDARDS FOR CANDLES AND CANDLE ACCESSORIES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

#### Unfunded Mandates: Undetermined

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2051, Consumer Product Safety Act; 15 USC 1261, Federal Hazardous Substances Act

**CFR Citation:** Not Yet Determined

#### Legal Deadline: None

**Abstract:** The National Association of State Fire Marshals requests that the Commission issue mandatory safety standards for candles and candle accessories such as candleholders. The request was docketed as a petition for rulemaking on March 10, 2004. A notice requesting comment on the petition was published in the Federal Register on April 6, 2004. The comment period closed on June 7, 2004. CPSC staff will prepare a briefing package for Commission consideration as to whether to grant, deny, or defer action on the petition.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	03/10/04	
Notice	04/06/04	69 FR 18059
Comment Period End	06/07/04	
Staff Sends Briefing Package to Commission	To Be	Determined

#### Regulatory Flexibility Analysis Required: Undetermined

Government Levels Affected: None

#### Federalism: Undetermined

Agency Contact: Allyson Tenney, Project Manager, Directorate for Engineering Sciences, Consumer Product Safety Commission, Washington, DC 20207 Phone: 301 504–7567 Email: atenney@cpsc.gov

RIN: 3041-AC22

#### **Consumer Product Safety Commission (CPSC)**

# 3876. PETITION HP 00–2 REQUESTING Timetable: A RULE DECLARING NATURAL Action RUBBER LATEX A STRONG Petition Dock

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

#### CFR Citation: None

#### Legal Deadline: None

Abstract: A petition from Debi Adkins, Editor, Latex Allergy News, requests that the Commission issue a rule declaring that natural rubber latex (NRL) and products containing NRL are strong sensitizers under the Federal Hazardous Substances Act (FHSA) and require labeling. NRL is in such consumer products as gloves, adhesives, shoes, balloons, pacifiers, and carpet backing, as well as many medical products. The petitioner states that a portion of the population has developed an allergy to latex that can be debilitating, even causing death. On March 21, 2000, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested persons. On May 24, 2000, at the request of several persons, the Commission published a notice extending the original due date for comments of May 22, 2000, for 30 days to June 21, 2000. Eighty-four comments were received. The staff sent a briefing package to the Commission that recommended denying the petition. The staff briefed the Commission and the Commission held a public meeting on December 10, 2003. Written comments were accepted until January 10, 2004. Eighteen comments were received. The staff addressed the comments and additional questions and forwarded a briefing package to the Commission on April 1, 2004. The Commission voted to deny the petition.

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Action	Date	FR Cite
Petition Docketed	03/02/00	
Notice	03/21/00	65 FR 15133
Comment Period End	05/22/00	
Comment Period Extended	05/24/00	65 FR 33525
Comment Period End	06/21/00	
Federal Expert Review Completed	10/28/02	
Staff Sent Briefing Package to Commission	10/16/03	
Notice of Staff Briefing and Public Meeting Held on December 10, 2003	11/14/03	68 FR 64610
Comment Period End	01/10/04	
Staff Sent Briefing Package to the Commission	04/01/04	
Petition Denied	04/30/04	

Regulatory Flexibility Analysis Required: No

Small Entities Affected: No

Government Levels Affected: None

Agency Contact: Suzanne Barone Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207 Phone: 301 504–7256 Email: sbarone@cpsc.gov

RIN: 3041-AB88

#### 3877. • SAFETY STANDARD FOR CIGARETTE LIGHTERS; ADJUSTED CUSTOMS VALUE FOR CIGARETTE LIGHTERS.

Priority: Substantive, Nonsignificant

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 2058, Consumer Product Safety Act

CFR Citation: 16 CFR 1210.2(b)(2)(ii)

#### Legal Deadline: None

**Abstract:** In 1993, the Commission issued a standard that requires disposable and novelty lighters to meet

specified requirements for child resistance. The standard defines disposable lighters as those that either are: (1) nonrefillable, or (2) use butane or similar fuels and have "a Customs Valuation or exfactory price under \$2.00, as adjusted every 5 years, to the nearest \$0.25, in accordance with the percentage changes in the monthly Wholesale Price Index from June 1993." 16 CFR 1210.2(b)(2)(ii). Thus, the rule provides for automatic adjustment of the \$2.00 threshold amount every five years in accordance with inflation. No adjustment was necessary in 1998 because the change in the Index was not sufficient to warrant adjustment. However, adjustment did occur in 2003 to \$2.25. The Commission issued this amendment, which adds to the rule a statement that the import value adjusted to \$2.25 when the June 2003 Index was finalized by the Department of Labor's Bureau of Labor Statistics in November 2003. The amendment also changed the term "Wholesale Price Index" to "Producer Price Index for Miscellaneous Fabricated Products" as the Index is now known.

#### **Timetable:**

Action	Date	FR Cite
Staff Sent Briefing Package to Commission	03/18/04	
Direct Final Rule	04/14/04	69 FR 19762

#### Regulatory Flexibility Analysis Required: No

#### Government Levels Affected: None

Agency Contact: Joseph S. Vogel, Office of Compliance, Consumer Product Safety Commission, Washington, DC 20207 Phone: 301 504–7599 Email: jvogel@cpsc.gov

#### **RIN:** 3041–AC24 [FR Doc. 04–12523 Filed 06–25–04; 8:45 am] BILLING CODE 6355–01–S

#### **Completed Actions**